Part 161 Study for Los Angeles International Airport

Los Angeles World Airports

LAX/Community Noise Roundtable Briefing January 11, 2012

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otograph courtesy of Ernest Hori



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What is a Part 161 Study?

- Part 161 of the Federal Aviation Regulations specifies procedures that *must* be followed by any airport intending to implement a proposed noise rule
- Part 161 requirements include:
 - Cost and benefit analyses of the proposed rule
 - Examination of alternatives
 - Public notice and opportunity for comment by affected parties
 - Establishment of a public docket
- FAA Headquarters must approve the study before the proposed rule can be put into effect



What is a Part 161 Study?

- FAA requires that the proposed restriction:
 - is reasonable, nonarbitrary and nondiscriminatory
 - would <u>not</u> create an undue burden on interstate or foreign commerce
 - would maintain safe and efficient use of navigable airspace
 - would <u>not</u> conflict with any existing federal statute or regulation
 - was given adequate opportunity for the public to comment on
 - does <u>not</u> create an undue burden on the national aviation system





Why Part 161 for LAX?

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LAX/Community Noise Roundtable Work Program

- Item A2 states that aircraft departing to the east between midnight and 6:30 a.m. create a serious noise disturbance to residents
- Roundtable recommended LAWA initiate a Part 161 Study
- Master Plan Mitigation Measure (MM-N-5)
 - Initiate Part 161 Study seeking federal approval of a locally-imposed restriction
 - Submit application to FAA <u>or</u> execute voluntary agreement between LAWA and the airlines





Why Part 161 for LAX?

- Stipulated Settlement Agreement
 - Expedite and complete Part 161 Study
 - Seek FAA approval of various penalties for violations
- Community Benefits Agreement (CBA)
 - Perform study per Part 161 and submit application to FAA
 - Maintain records of nighttime eastbound departures
 - Report annually to the LAX Coalition
 - Upon FAA approval, implement proposed restriction







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1 – Define the Noise Problem

- Aircraft departures to the east during over-ocean and west flow operations
- Average of 65 "non-conforming" flights per year
 - Based on 10+ year average
 - Recent trend appears to be fewer non-conforming flights during more recent months
 - Though these single events are very noticeable, they create very minimal effect on annual CNEL contour
- People report being awakened by these nonconforming departures

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1 – Define the Noise Problem

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Representative non-conforming flight tracks



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2 – Specify Proposed Restriction

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LAWA proposes the following restriction:

Prohibit the easterly departure of aircraft, with certain exemptions, between the hours of midnight to 6:30 a.m. when the airport is in Over Ocean Operations, or when it remains in Westerly Operations

- Upon FAA approval of the proposed restriction, LAWA will proceed with:
 - Environmental analyses under CEQA
 - BOAC and City Council approval of a City Ordinance





3 – Forecast Operations

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- SH&E completed two forecasts :
 - 2012 expected year of implementation
 - 2017 five years after implementation
- Forecasts are consistent with the FAA's 2010 Terminal Area Forecast (TAF)
 - 2012 forecast is within 5% of TAF
 - 2017 forecast is within 15% of TAF

Note –FAA expects our forecasts to be within 15% of the latest TAF



4 – Calculate Benefits and Costs of Restriction

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- FAA requires that the benefits are higher than the costs
- The benefits...
 - Fewer people exposed to aircraft noise
 - Reduced non-compatible parcels
 - Based on 65 dB CNEL
 - Fewer homes requiring sound insulation
 - Reduced awakenings
 - Possible improvement of environmental justice

The costs...

- Cost to the operators would result from reducing takeoff weight so aircraft can safely depart to the west with slight tailwind component
 - Remove passengers
 - Remove cargo



5 – Compare Non-Restrictive Alternatives

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- Two non-restrictive measures currently in place
 - Voluntary Over Ocean Operations program in place since 1972 (LAWA BOAC Resolution 7467)
 - Since 2011, pilots are requested to fill out a form explaining why they chose to request an east departure during over-ocean and west flow operations.
- These non-restrictive measures have not resulted in the elimination of non-conforming departures
- One possible future non-restrictive measure

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 Sound insulate homes currently not in the approved program, but potentially eligible without implementing the restriction

6 – Conduct Outreach

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Public Outreach

- LAX/Community Noise Roundtable briefings
- Public workshops:
 - South Los Angeles, Inglewood, Lennox Nov 2006
 - Final workshop Flight Path Center, Mar 2012
- Handouts on Noise Effects and FAQs
- Part 161 website: www.laxpart161.com
- Toll-free hotline: (866) 441-4664
- Spanish language translations of web site and handouts; Spanish translators at study introduction public workshops





6 – Prepare Documentation

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Draft document to be provided to:

- LAWA in February 2012
- Public in March 2012

Public comment opportunities

- 45-day public review period begins March 5, 2012
- Comment docket for public inspection established at the start of the comment period and continued as long as LAWA pursues or enforces the restriction



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Next Steps

- Complete benefit/cost analysis
- Receive FAA approval of forecasts
- Complete supplemental sleep disturbance analysis
- Complete supplemental environmental justice analysis
- Deliver draft document to LAWA
- Prepare and present draft document for public review, including presentation at Roundtable Meeting
- Prepare and submit final document to FAA



Tentative Schedule

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- January 11, 2012 Roundtable briefing
- February 15, 2012 draft to LAWA for review
- March 1, 2012 public notices posted
- March 5, 2012 public review period begins
- March 14, 2012 presentation to Roundtable
- March 15, 2012 public workshop
- April 20, 2012 public review period closes
- May 1, 2012 final draft to LAWA for review/approval



June 1, 2012 – LAWA submits Part 161 to FAA